

SESSION 2

CHARTING THE PATH FOR COLLABORATIVE PLANNING  
AND  
SUSTAINABLE FINANCING IN SOCIAL PROTECTION

**Building Block 2:** Financing Social Protection

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# Constitution of Pakistan – Principles of Policy

2<sup>nd</sup> National Social  
Protection Conference

24<sup>th</sup> – 26<sup>th</sup> February 2025 | Karachi



## 38. The State shall—

c) provide for all persons employed in the service of Pakistan or otherwise, social security by compulsory social insurance or other means;

d) provide basic necessities of life, such as food, clothing, housing, education and medical relief, for all such citizens, irrespective of sex, caste, creed or race, as are permanently or temporarily unable to earn their livelihood on account of infirmity, sickness or unemployment;

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## Definition of State

7. In this Part, unless the context otherwise requires, "the State" means the Federal Government, [Majlis-e-Shoora (Parliament)], a Provincial Government, a Provincial Assembly, and such local or other authorities in Pakistan as are by law empowered to impose any tax or cess.



6.d. National Fiscal Pact to rebalance inter-governmental relationship. The federal government and the provinces have agreed to sign a National Fiscal Pact (end-September 2024 structural benchmark) whereby some spending responsibilities from the federal government will be devolved to the provincial governments in line with the spending allocations established in the 18th constitutional amendment, including, additional contributions for higher education, health, social protection, and regional public infrastructure investment. At the same time the provinces will take steps to increase own tax-collection efforts in sales tax on services, property tax, and agricultural income tax.

# Collaborative Planning



- Are there forums for collaborative strategizing and planning – e.g. CCI or NEC?
- Can Planning Commission and P&D Departments provide a working forum for collaborative strategy formulation and planning?
- Is there need for a new forum?
- Is the current governance structure of BISP adequate for collaborative planning? Are provinces represented on the Board of BISP?
- Are there mechanisms available for collaboration between BISP and NDMA?
- Is it feasible for the provincial social protection authorities and PDMAs to collaborate with PASS or BISP or NDMA for planning and operations?

# Collaborative Planning



## Possible Modes of Distribution

- Based on socio-economic level or demographics (general, labour, farmers, women)
- Programmatic distribution (Zakat, pensions, insurance, income support)
- Conditional programmes on the basis of constitutional distribution
- Collaborative programme design and financing
- Joint ownership of targeting mechanisms - combining the power of databases
- Collaborative use of delivery systems

# Sustainable financing



## National Fiscal Pact

The federal government in consultation with the provincial governments will examine social protection programs rolled out/planned by the provincial governments and BISP respectively, to identify overlapping programs and fiscal allocations, and take fiscally prudent measures accordingly, in ways which strengthen and improve generosity and coverage of social protection.

- How soon and how much?
- Is there an appropriate forum for consultations and decision making? NEC or CCI?
- Creation of fiscal space
- Political imperatives of a federation